



SENATE BILL 817: Annex Various Military Property/Jacksonville.

2025-2026 General Assembly

Committee:	Senate Finance. If favorable, re-refer to Rules and Operations of the Senate	Date:	April 29, 2026
Introduced by:	Sen. Lazzara	Prepared by:	Nicholas Giddings Staff Attorney
Analysis of:	First Edition		

OVERVIEW: *Senate Bill 817 would add certain portions of Marine Corps Base Camp Lejeune, Marine Corps Air Station New River, and Marine Corps Special Operations and Command at Stones Bay and the New River to the corporate limits of the City of Jacksonville.*

CURRENT LAW: Annexation is a method by which municipalities alter their boundaries. The municipality must follow statutorily prescribed steps in order to add an area into its boundaries. The municipality must provide, or contract to provide, basic services to the area. These services include police protection, fire protection, solid waste collection and the extension of water and sewer lines to the area.

North Carolina law establishes four ways by which a municipality may annex an area:

- **Voluntary Annexation.** – The owners of all real property in an area contiguous to the municipality desiring to be annexed sign a petition requesting annexation.
- **Voluntary Satellite Annexation.** – The owners of all real property in the area desiring to be annexed sign a petition requesting annexation, if it otherwise meets the statutory requirements.
- **Municipal-Initiated Annexation subject to a referendum.** – The municipality initiates an annexation proceeding, pursuant to statutory requirements.
- **Legislative Act.** – The General Assembly has the authority to extend the boundaries of any municipality.

The United States Supreme Court and the North Carolina Supreme Court have upheld annexation of federal property into a municipality's corporate limits as long as the federal government does not object. (See *Howard v. Commissioners of Sinking Fund*, 344 U.S. 624 (1953); *In re Ordinance of Annexation No. 1977-4*, 296 N.C. 1, 245 S.E.2d 698 (1978)).

BILL ANALYSIS: **Section 1** of Senate Bill 817 would annex certain portions of Marine Corps Base Camp Lejeune, Marine Corps Air Station New River, and Marine Corps Special Operations and Command at Stones Bay and the New River into the corporate limits of the City of Jacksonville by legislative act.

Section 2 of Senate Bill 817 would provide that the act would not increase any right of the City of Jacksonville to regulate or otherwise influence activities of the federal government or any activities and operations occurring in or on Marine Corps Base Camp Lejeune, Marine Corps Air Station New River, and Marine Corps Special Operations and Command at Stones Bay and the New River.

EFFECTIVE DATE: The bill would become effective June 30, 2026. To the extent permitted under State and federal law, the property annexed as of January 1, 2026, would be subject to municipal taxes for taxes imposed for taxable years beginning on or after July 1, 2026.

Ike McRee, counsel to Senate State and Local Government, substantially contributed to this summary.

Kara McCraw
Director



Legislative Analysis
Division
919-733-2578