

SENATE BILL 734: Statewide Standing Order/Opioid Antagonist.

2015-2016 General Assembly

Committee:Date:August 4, 2016Introduced by:Prepared by:Theresa Matula

Analysis of: S.L. 2016-17 Legislative Analyst

OVERVIEW: S.L. 2016-17 increases accessibility to opioid overdose treatment by authorizing the State Health Director to prescribe the opioid antagonist naloxone hydrochloride by means of a statewide standing order. The act also specifically lists the State Health Director among those individuals who are statutorily granted immunity from civil or criminal liability for authorized actions.

This act became effective June 20, 2016.

BILL ANALYSIS:

Prior to this Act, G.S. 90-106.2, enacted in 2013 and amended in 2015, allows a practitioner to prescribe an opioid antagonist directly, or by standing order, to (i) a person at risk of experiencing an opiate-related overdose or to (ii) a family member, friend, or other person in a position to assist a person at risk of experiencing an opiate-related overdose.

S.L. 2016-17 recodifies G.S. 90-106.2 as G.S. 90-12.7, and amends the law to allow the State Health Director to issue a statewide standing order prescribing an opioid antagonist. G.S. 130A-3 requires the State Health Director, appointed by the Secretary of Health and Human Services, to be a physician licensed to practice medicine in this State.

An "opioid antagonist" is defined as naloxone hydrochloride, approved by the U.S. Food and Drug Administration for the treatment of drug overdoses. If prescribed, a licensed pharmacist can dispense the opioid antagonist to the person at risk, or the person in a position to assist a person at risk, of experiencing an opiate related overdose. The person who receives the opioid antagonist may administer the opioid antagonist to another person if (i) the person has a good faith belief that the other person is experiencing a drug-related overdose and (ii) the person exercises reasonable care in administering the drug to the other person. Evidence of the use of reasonable care in administering the drug includes the receipt of basic instruction and information on how to administer an opioid antagonist.

The act also specifically adds the State Health Director to the list of individuals who are statutorily granted immunity from civil or criminal liability for actions authorized by the section.

EFFECTIVE DATE: The act became effective June 20, 2016.

BACKGROUND:

Senate Bill 734 was a recommendation of the Joint Legislative Oversight Committee on Health and Human Services. The Joint Legislative Oversight Committee on Health and Human Services heard a

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presentation and received handouts on April 12, 2016, regarding the need for a statewide standing order for naloxone in an effort to make the overdose treatment drug more readily accessible.

Naloxone hydrochloride is an opioid antagonist that reverses the effects of opioids (heroin and prescription drugs such as methadone, oxycodone, and hydrocodone). According to the Department of Health and Human Services (DHHS), "[b]etween 1999 and 2014, the number of unintentional medication or drug overdose deaths increased by over 330 percent in North Carolina." Under State law, a pharmacy cannot dispense naloxone without a prescription or standing order issued by a practitioner. A standing order signed by the North Carolina State Health Director would authorize any pharmacist practicing in the state of North Carolina to dispense naloxone. Routes of naloxone administration include intranasal and intramuscular (shoulder or thigh) and each person dispensed naloxone would receive education regarding use and the risk factors.

Since the enactment of <u>SL 2013-23</u> and <u>SL 2015-94</u>, entities across the State have established naloxone dispensing programs. In August 2015, local health departments received information on adopting naloxone standing orders. S.L. 2015-241, Sec 12F.15, provided funds to the Division of Mental Health, Developmental Disabilities, and Substance Abuses Services, DHHS, to purchase opioid antagonists for distribution by the NC Harm Reduction Coalition (NCHRC) and for distribution to NC law enforcement agencies. The NCHRC website provides access to <u>Overdose Rescue 101</u>, an information sheet on naloxone, and lists contacts for and locations where overdose rescue kits may be obtained. The DHHS reports that since August 2013, naloxone has been used to reverse more than 1,500 overdoses in North Carolina.

Maryland and Pennsylvania also have a statewide standing order for naloxone.